

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 201

BY REVENUE AND TAXATION COMMITTEE

AN ACT

RELATING TO NONSCHOOL TAXING DISTRICTS AND PROPERTY TAX LEVIES; AMENDING CHAPTER 13, TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 63-1315, IDAHO CODE, TO PROVIDE FOR THE FUNDING OF CERTAIN JUDICIALLY CONFIRMED OBLIGATIONS OF CERTAIN NONSCHOOL TAXING DISTRICTS; AMENDING CHAPTER 13, TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 63-1316, IDAHO CODE, TO PROVIDE FOR VOTER APPROVAL OF FUNDING FOR A JUDICIALLY CONFIRMED OBLIGATION; AMENDING SECTION 31-1901, IDAHO CODE, TO PROVIDE THAT COUNTY COMMISSIONERS MAY ISSUE BONDS TO FUND A JUDICIALLY CONFIRMED OBLIGATION AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 50-2908, IDAHO CODE, TO PROVIDE FOR THE CALCULATION OF THE TAX RATE IN A REVENUE ALLOCATION AREA FOR LEVIES FOR JUDICIALLY CONFIRMED OBLIGATIONS, TO PROVIDE CORRECT CODE REFERENCES, AND TO MAKE A TECHNICAL CORRECTION; AMENDING SECTION 63-802, IDAHO CODE, TO SPECIFY THAT REVENUES FROM A LEVY FOR THE PAYMENT OF JUDICIALLY CONFIRMED OBLIGATIONS ARE EXCLUDED FROM A TAXING DISTRICT'S ANNUAL BUDGET AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 63-803, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 63-811, IDAHO CODE, TO PROVIDE A CORRECT CODE REFERENCE; PROVIDING SEVERABILITY; AND DECLARING AN EMERGENCY AND PROVIDING RETROACTIVE APPLICATION.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Chapter 13, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a NEW SECTION, to be known and designated as Section 63-1315, Idaho Code, and to read as follows:

63-1315. FUNDING OF A JUDICIALLY CONFIRMED OBLIGATION. (1) A non-school taxing district having a population of less than seven thousand five hundred (7,500) may certify a budget request for an amount of property tax revenues to finance an annual budget in excess of the limitations imposed by section 63-802, Idaho Code, for the purpose of paying an obligation that has been judicially confirmed pursuant to chapter 13, title 7, Idaho Code, provided that all of the following conditions are met:

(a) The taxing district has, within the previous five (5) years, held at least three (3) elections to obtain voter approval to incur the debt;

(b) The taxing district first budgets the maximum amount of property tax permitted pursuant to section 63-802, Idaho Code, including any available forgone amount;

(c) All surplus funds available to the taxing district are used to pay the obligation;

(d) The obligation was judicially confirmed after March 1, 2018, but before December 31, 2019;

(e) The obligation amount exceeds one-third (1/3) of the property tax revenues used to finance the taxing district's highest annual budget in the preceding three (3) years; and

(f) The amount in excess of the limitations imposed by section 63-802, Idaho Code, authorized by this section does not increase the budget that would otherwise be applicable by more than the amount raised by a levy rate of one-tenth of one percent (0.1%).

(2) The provisions of subsection (1) of this section pertain regardless of whether the obligation is paid in cash, redeemable warrants, the proceeds of bonded indebtedness permitted as an ordinary and necessary expense, or any combination of these methods of payment.

(3) The state tax commission may promulgate rules necessary to administer the provisions of this section.

(4) The levy resulting from the provisions of subsection (1) of this section may be imposed only until the obligation is paid in full.

SECTION 2. That Chapter 13, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a NEW SECTION, to be known and designated as Section 63-1316, Idaho Code, and to read as follows:

63-1316. ELECTION -- AUTHORIZATION OF GOVERNING BODY. (1) No non-school taxing district shall exercise any powers provided pursuant to section 63-1315, Idaho Code, unless a majority of qualified electors have voted to approve the obligation provided for in section 63-1315, Idaho Code, within the five (5) years prior to the budget request.

(2) The election provided for in this section shall be held in accordance with the provisions of section 34-106, Idaho Code.

SECTION 3. That Section 31-1901, Idaho Code, be, and the same is hereby amended to read as follows:

31-1901. COMMISSIONERS MAY ISSUE FUNDING AND REFUNDING BONDS. The board of county commissioners of any county in this state may issue negotiable coupon bonds of their county for the purpose of paying, redeeming, funding or refunding the outstanding indebtedness of the county, including an obligation meeting the criteria of section 63-1315, Idaho Code, whether the indebtedness exists as a warrant indebtedness or bonded indebtedness. All such bonds shall be in the form and shall be issued, sold or exchanged and redeemed in accordance with the provisions of chapter 2, ~~of~~ title 57, Idaho Code, known as the "Municipal Bond Law" of the state of Idaho, except where different provision is made herein. Provided, that the authority to fund warrant indebtedness shall extend only to the funding of warrant indebtedness existing as of the second Monday in January, 1933, and providing further that all taxes and other revenues which but for the funding of warrants would have been lawfully applicable to the redemption of the warrants so funded shall, as and when collected, be apportioned to and placed in the sinking fund for the payment of the interest and retirement of the principal of such bonds. Bonds issued for the purpose of funding warrants shall bear interest payable semiannually as the board of county commissioners may determine.

SECTION 4. That Section 50-2908, Idaho Code, be, and the same is hereby amended to read as follows:

50-2908. DETERMINATION OF TAX LEVIES -- CREATION OF SPECIAL FUND. (1) For purposes of calculating the rate at which taxes shall be levied by or for each taxing district in which a revenue allocation area is located, the county commissioners shall, with respect to the taxable property located in such revenue allocation area, use the equalized assessed value of such taxable property as shown on the base assessment roll rather than on the current equalized assessed valuation of such taxable property, except the current equalized assessed valuation shall be used for calculating the tax rate for:

(a) Levies for refunds and credits pursuant to section 63-1305, Idaho Code, and any judgment pursuant to section 33-802(1), Idaho Code, certified after December 31, 2007;

(b) Levies permitted pursuant to section 63-802(3), Idaho Code, certified after December 31, 2007;

(c) Levies for voter approved general obligation bonds of any taxing district and plant facility reserve fund levies passed after December 31, 2007;

(d) Levies for payment of obligations that have been judicially confirmed pursuant to chapter 13, title 7, Idaho Code, and that meet the criteria of sections 63-1315 and 63-1316, Idaho Code;

(e) Levies set forth in paragraphs (a) through (ed) of this subsection, first certified prior to December 31, 2007, when the property affected by said levies is included within the boundaries of a revenue allocation area by a change in the boundaries of either the revenue allocation area or any taxing district after December 31, 2007; and

(ef) School levies for supplemental maintenance and operation pursuant to section 33-802(3) and (4), Idaho Code, approved after December 31, 2007, and for emergency funds pursuant to section 33-805, Idaho Code, approved after July 1, 2015.

(2) With respect to each such taxing district, the tax rate calculated under subsection (1) of this section shall be applied to the current equalized assessed valuation of all taxable property in the taxing district, including the taxable property in the revenue allocation area. The tax revenues thereby produced shall be allocated as follows:

(a) To the taxing district shall be allocated and shall be paid by the county treasurer:

(i) All taxes levied by the taxing district or on its behalf on taxable property located within the taxing district but outside the revenue allocation area;

(ii) A portion of the taxes levied by the taxing district or on its behalf on the taxable property located within the revenue allocation area, which portion is the amount produced by applying the taxing district's tax rate determined under subsection (1) of this section to the equalized assessed valuation, as shown on the base assessment roll, of the taxable property located within the revenue allocation area; and

(iii) All taxes levied by the taxing district to satisfy obligations specified in subsection (1) ~~(a) through (e)~~ of this section.

(b) To the urban renewal agency shall be allocated the balance, if any, of the taxes levied on the taxable property located within the revenue allocation area.

(3) Upon enactment of an ordinance adopting a revenue allocation financing provision as part of an urban renewal plan, the urban renewal agency shall create a special fund or funds to be used for the purposes enumerated in this chapter. The revenues allocated to the urban renewal agency pursuant to this chapter shall be paid to the agency by the treasurer of the county in which the revenue allocation district is located and shall be deposited by the agency into one (1) or more of such special funds. The agency may, in addition, deposit into such special fund or funds such other income, proceeds, revenues and funds it may receive from sources other than the revenues allocated to it under subsection (2) (b) of this section.

(4) For the purposes of section 63-803, Idaho Code, during the period when revenue allocation under this chapter is in effect, and solely with respect to any taxing district in which a revenue allocation area is located, the county commissioners shall, in fixing any tax levy other than ~~the~~ a levy specified in subsection (1) ~~(a) through (e)~~ of this section, take into consideration the equalized assessed valuation of the taxable property situated in the revenue allocation area as shown in the base assessment roll, rather than the current equalized assessed value of such taxable property.

(5) For all other purposes, including, without limitation, for purposes of sections 33-802, 33-1002 and 63-1313, Idaho Code, reference in the Idaho Code to the term "market value for assessment purposes" (or any other such similar term) shall mean market value for assessment purposes as defined in section 63-208, Idaho Code.

SECTION 5. That Section 63-802, Idaho Code, be, and the same is hereby amended to read as follows:

63-802. LIMITATION ON BUDGET REQUESTS -- LIMITATION ON TAX CHARGES -- EXCEPTIONS. (1) Except as provided in subsections (3) and (4) of this section, no taxing district shall certify a budget request for an amount of property tax revenues to finance an annual budget that exceeds the greater of paragraphs (a) through (k) of this subsection, inclusive:

(a) The dollar amount of property taxes certified for its annual budget for any one (1) of the three (3) tax years preceding the current tax year, whichever is greater, for the past tax year, which amount may be increased by a growth factor of not to exceed three percent (3%) plus the amount of revenue calculated as described in this subsection. Multiply the levy of the previous year, not including any levy described in subsection (4) of this section, or any school district levy reduction resulting from a distribution of state funds pursuant to section 63-3638(11) or (13), Idaho Code, by the value shown on the new construction roll compiled pursuant to section 63-301A, Idaho Code; and by the value of annexation during the previous calendar year, as certified by the state tax commission for market values of operating property of public utilities and by the county assessor;

(b) The dollar amount of property taxes certified for its annual budget during the last year in which a levy was made;

1 (c) The dollar amount of the actual budget request, if the taxing dis-
2 trict is newly created, except as may be provided in paragraph (i) of
3 this subsection;

4 (d) In the case of school districts, the restriction imposed in section
5 33-802, Idaho Code;

6 (e) In the case of a nonschool district for which less than the maximum
7 allowable increase in the dollar amount of property taxes is certified
8 for annual budget purposes in any one (1) year, such a district may,
9 in any following year, recover the forgone increase by certifying, in
10 addition to any increase otherwise allowed, an amount not to exceed one
11 hundred percent (100%) of the increase originally forgone. Provided
12 however, that prior to budgeting any forgone increase, the district
13 must provide notice of its intent to do so, hold a public hearing, which
14 may be in conjunction with its annual budget hearing, and certify by
15 resolution the amount of forgone increase to be budgeted and the spe-
16 cific purpose for which the forgone increase is being budgeted. Upon
17 adoption of the resolution, the clerk of the district shall file a copy
18 of the resolution with the county clerk and the state tax commission.
19 Said additional amount shall be included in future calculations for
20 increases as allowed;

21 (f) If a taxing district elects to budget less than the maximum allow-
22 able increase in the dollar amount of property taxes, the taxing dis-
23 trict may disclaim the right to recover all or any portion of that year's
24 forgone increase by adoption of a resolution declaring the same. The
25 district must provide notice of its intent to do so and hold a public
26 hearing, which may be in conjunction with its annual budget hearing if
27 applicable. The resolution to disclaim the right to recover the for-
28 gone increase for that year shall be adopted at the annual budget hear-
29 ing of the taxing district if the district has a budget hearing require-
30 ment; provided however, that the resolution shall not apply to forgone
31 increases from prior budget years-;

32 (g) In the case of cities, if the immediately preceding year's levy
33 subject to the limitation provided by this section is less than 0.004,
34 the city may increase its budget by an amount not to exceed the differ-
35 ence between 0.004 and actual prior year's levy multiplied by the prior
36 year's market value for assessment purposes. The additional amount
37 must be approved by sixty percent (60%) of the voters voting on the ques-
38 tion at an election called for that purpose and held on the date in May or
39 November provided by law, and may be included in the annual budget of the
40 city for purposes of this section;

41 (h) A taxing district may submit to the electors within the district
42 the question of whether the budget from property tax revenues may be
43 increased beyond the amount authorized in this section, but not beyond
44 the levy authorized by statute. The additional amount must be approved
45 by sixty-six and two-thirds percent (66 2/3%) or more of the voters
46 voting on the question at an election called for that purpose and held
47 on the May or November dates provided by section 34-106, Idaho Code.
48 If approved by the required minimum sixty-six and two-thirds percent
49 (66 2/3%) of the voters voting at the election, the new budget amount
50 shall be the base budget for the purposes of this section;

(i) When a nonschool district consolidates with another nonschool district or dissolves and a new district performing similar governmental functions as the dissolved district forms with the same boundaries within three (3) years, the maximum amount of a budget of the district from property tax revenues shall not be greater than the sum of the amounts that would have been authorized by this section for the district itself or for the districts that were consolidated or dissolved and incorporated into a new district;

(j) In the instance or case of cooperative service agencies, the restrictions imposed in sections 33-315 through 33-318, Idaho Code;

(k) The amount of money received in the twelve (12) months immediately preceding June 30 of the current tax year as a result of distributions of the tax provided in section 63-3502B(2), Idaho Code.

(2) In the case of fire districts, during the year immediately following the election of a public utility or public utilities to consent to be provided fire protection pursuant to section 31-1425, Idaho Code, the maximum amount of property tax revenues permitted in subsection (1) of this section may be increased by an amount equal to the current year's taxable value of the consenting public utility or public utilities multiplied by that portion of the prior year's levy subject to the limitation provided by subsection (1) of this section.

(3) No board of county commissioners shall set a levy, nor shall the state tax commission approve a levy for annual budget purposes, which exceeds the limitation imposed in subsection (1) of this section unless authority to exceed such limitation has been approved by a majority of the taxing district's electors voting on the question at an election called for that purpose and held pursuant to section 34-106, Idaho Code, provided however, that such voter approval shall be for a period of not to exceed two (2) years.

(4) The amount of property tax revenues to finance an annual budget does not include revenues from nonproperty tax sources, and does not include revenue from levies for the payment of judicially confirmed obligations pursuant to sections 63-1315 and 63-1316, Idaho Code, and revenue from levies that are voter-approved for bonds, override levies or supplemental levies, plant facilities reserve fund levies, school emergency fund levies or for levies applicable to newly annexed property or for levies applicable to new construction as evidenced by the value of property subject to the occupancy tax pursuant to section 63-317, Idaho Code, for the preceding tax year. The amount of property tax revenues to finance an annual budget does not include any property taxes that were collected and refunded on property that is exempt from taxation, pursuant to section 63-1305C, Idaho Code.

(5) The amount of property tax revenues to finance an annual budget shall include moneys received as recovery of property tax for a revoked provisional property tax exemption under section 63-1305C, Idaho Code.

SECTION 6. That Section 63-803, Idaho Code, be, and the same is hereby amended to read as follows:

63-803. CERTIFICATION OF BUDGETS IN DOLLARS. (1) Whenever any taxing district is required by law to certify to any county treasurer, county auditor, county assessor, county commissioners or to any other county officer, any property tax levy, upon property located within said district, such cer-

1 tification shall, notwithstanding any other provision of the law applicable
 2 to any such district, be made at the time and in the manner hereinafter pro-
 3 vided.

4 (2) The county auditor shall inform each of the taxing districts within
 5 his county of the taxable value of that district as soon as such value is
 6 known to the auditor, whether the value comes from the appraisal and assess-
 7 ment of real and personal property, or from allocation of the taxable value
 8 of operating property, or from other sources.

9 (3) Using the taxable value of the district, the council, trustees,
 10 board or other governing body of any taxing district shall certify the total
 11 amount required from a property tax upon property within the district to
 12 raise the amount of money fixed by their budget as previously prepared or
 13 approved. The amount of money so determined shall be certified in dollars
 14 to the appropriate county commissioners. Any taxing unit, except regional
 15 airport authorities, located in more than one (1) county shall divide its
 16 dollar budget for certification to the separate counties by multiplying the
 17 amount of such budget by a fraction, the numerator of which shall be the total
 18 taxable value of all property in such taxing unit within the county to which
 19 such certification is to be made, and the denominator of which shall be the
 20 total taxable value of property in such taxing unit in all such counties.
 21 Budget certification to the participating counties of regional airport
 22 authorities shall be made in the manner prescribed in section 21-807(10),
 23 Idaho Code. Taxable value shall be certified by the county auditor of each
 24 affected county to such taxing unit and such certification shall be used in
 25 this formula. Except as provided in section 33-805, Idaho Code, relating to
 26 school emergency fund levies, the certification to the county commissioners
 27 required in this section shall be made not later than the Thursday prior
 28 to the second Monday in September, unless, upon application therefor, the
 29 county commissioners grant an extension of not more than seven (7) working
 30 days. After receipt of this certification, the county commissioners shall
 31 make a tax levy as a percent of taxable value of all property in the taxing
 32 district which, when applied to the tax rolls, will meet the budget require-
 33 ments certified by such taxing districts.

34 (4) Except as provided in ~~subsection (1)(a) through (c) of section~~
 35 50-2908(1), Idaho Code, for the purpose of this section, "taxable value"
 36 shall mean the portion of the equalized assessed value, less any exemptions,
 37 and the value that exceeds the value of the base assessment roll for the
 38 portion of any taxing district within a revenue allocation area of an ur-
 39 ban renewal district, located within each taxing district which certifies
 40 a budget to be raised from a property tax levy. When the county auditor is
 41 notified of revenues sufficient to cover expenses as provided in section
 42 50-2903(5), Idaho Code, taxable value shall also include the value that
 43 exceeds the value of the base assessment roll for the portion of any taxing
 44 district within a revenue allocation area. For each taxing district, tax-
 45 able value shall include the value from the property and operating property
 46 rolls for the current year and subsequent and missed property rolls for the
 47 prior year or the best estimate of the subsequent and missed property rolls
 48 for the current year.

49 SECTION 7. That Section 63-811, Idaho Code, be, and the same is hereby
 50 amended to read as follows:

63-811. COMPUTATION OF PROPERTY TAXES -- DUTY OF COUNTY AUDITOR. (1)
The county auditor must cause to be computed the amount of the local property taxes levied on the total of the taxable value as entered on the property and operating property rolls, and must deliver the property and operating property rolls to the tax collector on or before the first Monday of November.

(2) The county auditor must cause to be computed the amount of the local property taxes levied on the total of the taxable value as entered on the subsequent property roll, and must deliver the subsequent property roll to the tax collector as soon as possible, without delay, after the first Monday of December.

(3) The county auditor must cause to be computed the amount of the state property tax and the amount of the local property taxes levied on the total taxable value as entered on the missed property roll, and must deliver the missed property roll to the tax collector as soon as possible, without delay, in the year following the year in which the assessment was entered on the missed property roll.

(4) Except as provided in ~~subsection (1)(a) through (c)~~ of section 50-2908(1), Idaho Code, for the purpose of this section, "taxable value" shall mean the portion of the equalized assessed value, less any exemptions and the value that exceeds the value of the base assessment roll for the portion of any taxing district within a revenue allocation area of an urban renewal district, located within each taxing district which certifies a budget to be raised from a property tax levy.

(5) The county auditor, at the time of delivery to the county tax collector of the property roll, subsequent property roll, missed property roll or operating property roll with all property taxes computed, must subscribe an affidavit to such roll that he has to the best of his knowledge and ability computed the proper amount of property taxes due, and recorded such orders of the board of equalization as have been made and has made no other changes.

(6) Failure of the auditor to make the affidavit shall not affect the validity of any entry on the roll. The making of such affidavit, however, is declared to be a duty pertaining to the office of the county auditor. In every case where the said affidavit is omitted from the real property assessment roll, completed and delivered as aforesaid, the board of county commissioners must require the county auditor to make the same, and upon refusal or neglect of such county auditor to make and subscribe to such affidavit forthwith, the chairman of the said board must immediately file in the district court in the county, an information in writing, verified by his oath, charging such county auditor with refusal or neglect to perform the official duties pertaining to his office, and thereupon he must be proceeded against as in such cases provided by law.

SECTION 8. SEVERABILITY. The provisions of this act are hereby declared to be severable and if any provision of this act or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this act.

SECTION 9. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after its passage and approval, and retroactively to January 1, 2019.